National Pollutant Discharge Elimination System (NPDES)

May 2, 2012



City Council Meeting 7:00 pm





Topics of Discussion PART 1 NPDES Introduction

What is NPDES?
 Historical Background
 Chronological Summary of Requirements
 2012 Annual Report Summary
 Identified Deficiencies

PART 2

 Pollution Prevention
 Illicit Discharge Identification and Reporting



NPDES Introduction

Chronological Summary

Illicit Discharge Reporting

What is NPDES?





NPDES = National Pollutant Discharge Elimination System

It is a federal permit system for regulating point sources of pollution to surface waters.

Point sources include:

- ✓ industrial facilities
- municipal governments and other government facilities, and
- ✓ some agricultural facilities, such as animal feedlots.



Point sources may not discharge pollutants to surface waters without a permit from the National Pollutant Discharge Elimination System (NPDES).

Historical Background

The NPDES program was developed by the U.S. Environmental Protection Agency (EPA) in two (2) phases:

• Phase I, promulgated in 1990, targeted the following pollutant sources:

- "Large" and "medium" municipal separate storm sewer systems (MS4s) servicing municipalities with populations of 100,000 or more, and
- Industrial activity, including large construction activity (5 or more acres of land).
- 2 Phase II, promulgated in 1999, targeted additional pollutant sources, including:
 - MS4s not regulated under Phase I; and
 - Small construction activity disturbing between 1 and 5 acres of land.

Illicit Discharge Reporting

Historical Background

 In October 2000, EPA authorized the Florida Department of Environmental Protection (FDEP) to implement the NPDES stormwater permitting program in the State of Florida.



- The NPDES program regulates point source discharges of stormwater into surface waters of Florida from certain municipal, industrial and construction activities.
- As the NPDES permitting authority, FDEP promulgates rules and issues permits, manages and reviews permit applications, and performs compliance and enforcement activities.
- Without coverage under the Generic Permit for Discharge of Stormwater from Phase II Municipal Separate Storm Sewer Systems, the MS4s located within the City of DeBary would not be authorized to discharge stormwater into any surface water of the State.

Chronological Summary

	Date	Action Taken	Comments	
	6/1/2004		Notice of Intent for Cycle I and Permit Fee of \$5,325 due before June 1, 2004	
	8/12/2004	Phase II Permit - Cycle I was issued	Phase II Permit for Cycle I to expire on 08/11/2009	
	8/12/2004 - 8/11/2005	Cycle I - Year I Reporting Period	Annual Report due 2/11/2006	
_	8/12/2005 - 8/11/2006 Cycle I - Year II Reporting Period		Annual Report due 2/11/2007	
Cycle I	8/12/2006 - 8/11/2007	Cycle I - Year III Reporting Period	Annual Report due 2/11/2008	
	8/12/2007 - 8/11/2008	Cycle I - Year IV Reporting Period	Annual Report, Notice of Intent ⁽¹⁾ for Cycle II and Permit Fee of \$7,988 due 2/11/2009. Deadline extended to 03/30/2009 and re-extended to 06/17/2009	
	11/15/2007	Cycle I - Year II Annual Report AUDIT		
	8/12/2008 - 8/11/2009	Cycle I - Year V Reporting Period	Annual Report due 2/11/2010	
	9/14/2009	Phase II Permit - Cycle II was issued	Phase II Permit for Cycle II to expire on 09/13/2014	
	9/14/2009 - 9/13/2010	Cycle II - Year I Reporting Period	No Annual Report due	
=	9/14/2010 - 9/13/2011	Cycle II - Year II Reporting Period	Annual Report due 3/13/2012	
Cycle	9/14/2011 - 9/13/2012	Cycle II - Year III Reporting Period	No Annual Report due	
	9/14/2012 - 9/13/2013	Cycle II - Year IV Reporting Period	Annual Report, Notice of Intent ⁽¹⁾ for Cycle III and Permit Fee of \$7,988 due 3/13/2014	
	9/14/2013 - 9/13/2014	Cycle II - Year V Reporting Period	No Annual Report due	

2012 NPDES Annual Report

Reporting City Categories Deficiencies

The City of DeBary was responsible for documenting and reporting specifics regarding the following elements within the reporting period from September 2010 to September 2011:

- Webpage dedicated to stormwater management and NPDES related articles on Pollution Prevention and Illicit Discharge Detention and Elimination
- City Newsletter articles containing information on stormwater management
- Educational material for City residents about maintaining, landscaping, and improving stormwater ponds
- Annual Clean Up Day
- Curbside Recycling

2012 Annual Report Summary

- NPDES-related public meetings
- Mapped outfalls discharging into Waters of the State
- Proactive Illicit Discharge Inspection Program
- Hazardous spills that occurred within the City
- Stormwater Pollution Prevention training sessions to existing and new employees
- Educational materials distributed to local businesses identifying the hazards associated with illegal discharge and improper disposal of waste
- > Erosion and sediment control practices at active construction sites



City Deficiencies

Reporting

Categories

2012 NPDES Annual Report

- Construction site stormwater complaints
- > Development permits, construction site stormwater plans and development orders
- Construction site inspections regarding erosion, sedimentation, and waste control
- Proper Animal Waste Removal from public walks, recreation areas or private property other than the animal owner's property
- City's Solid Waste code related to the Florida Litter Law
- Stormwater Pond Maintenance
- Storm Sewer Maintenance

2012 NPDES Annual Report

Proper disposal of solid waste, including construction and demolition debris, at active construction sites



- Training of City employees on municipal operations, pollution prevention, waste management, spill response good housekeeping, outdoor material storage and construction site inspection
- Changes to the City's Code of Ordinances related to non-stormwater discharges into the City's MS4
- Changes to Ordinance Number 02-09 which defines an illicit connection, illicit discharge, and inspection and monitoring for compliance
- Changes to Article II of the City's Land Development Code regarding the Design and Construction Standards (Division 4) and Stormwater Management Standards (Division 5)

City Deficiencies

Reporting

Categories

2012 NPDES Annual Report

Element **BMP** Description **Summary of Results Required Goals ID/BMP**# The City currently maintains its own website and has developed a web page 1. Maintain devoted to stormwater stormwater NPDES webpage and Information is not management and NPDES 1a related activities within the document the number available. of "hits" on the web community. The web page includes articles on steps the page. public can take to reduce stormwater pollution 1. Distribute The City distributes newsletters newsletters 6 times per year containing one article to all City residents. The City No articles related to on stormwater includes one article in two of NPDES related management 2 times 2 1a the newsletters on per year to all City activities were residents. Document published. stormwater management practices and NPDES related the number of activities. newsletters distributed.

2012 NPDES Annual Report Reporting City Deficiencies								
Element ID/BMP #		BMP Description	Required Goals	Summary of Results				
1a	3	The City has distributed education material about the impacts of stormwater discharge and the steps the public can take to reduce pollutants.	1.Distribute educational material about maintaining, landscaping, and improving stormwater ponds.	Educational materials, such as the "Neighborhood Guide to Stormwater Systems" were distributed to residents during the National Night Out event. 20 pamphlets were distributed.				
2a	3	Hold Stormwater Management Program related public meetings	 Document the number of people in public meetings relating to the Phase II MS4 permit requirements. Document and report the number of public meetings held related to Phase II MS4 permit requirements. 	No public meetings related to the MS4 permit requirements have been held during this reporting period.				

2012 NPDES Annual Report Reporting Citv Deficiencies Categories Element **BMP** Description **Summary of Results Required Goals** ID/BMP # 1.Document and report the number of proactive illicit discharge inspections The City will implement a performed. program to detect and eliminate illicit discharges 2. Document and and illegal dumping as report the number of defined by BMP 2. City This program has not illicit discharges / 3c personnel will continue been implemented. connections / proactive inspection efforts to dumping detected. deter and eliminate illicit discharges to all components 3. Document and of the MS4. report the number of illicit discharges / connections / dumping eliminated.

City Deficiencies

Reporting

Categories

2012 NPDES Annual Report

Element **BMP** Description **Required Goals Summary of Results ID/BMP**# The City has developed a web page devoted to stormwater management and NPDES activities. On this web page, the City posts 1. Document the educational information on number of visits to Information is not 3d their illicit discharge detection the City web page on available. and elimination program. City an annual basis. contact points are provided so that citizens can report illicit discharges to the proper authorities.

2012 NPDES Annual Report Reporting City **Deficiencies** Categories Element **BMP** Description **Required Goals Summary of Results ID/BMP #** Educational material is distributed to 1. Document 137 materials were the number of local businesses identifying the distributed to 3d 3 hazards associated with illegal materials businesses during discharge and improper disposal of distributed to the reporting period. waste. businesses. The City currently has its own complaint system in place which is maintained using a database 1. Document management system. When and report the No stormwater complaints regarding construction number of complaints were activity are received, the information construction 4e received during the is entered into the database and site reporting period. City staff investigates and works to stormwater resolve the problem. The complaints complaints are organized by received. category so they can be easily tracked.

2012 NPDES Annual Report

 Previously presented permit elements require immediate attention for the City to become compliant with the NPDES Program and avoid any violation notices and potential fines.



- Future FDEP audit to be scheduled for late 2012 / early 2013.
- Presentation of extensive supporting documentation justifying the claims made in the 2012 Annual Report.



- FDEP may request a site visit to a City-owned municipal storage garage / fleet maintenance area or to an active construction site.
 - Barwick Maintenance Facility
 - Bill Keller Park Maintenance Storage Building,
 Storage Barn, Chemical Shed & Chlorine Building

FDEP Request for Additional Information



Florida Department of Environmental Protection Bob Martinez Center

2600 Blair Stone Road Tallahassee, Florida 32399-2400 Jennifer Carroll Lt. Governor Herschel T. Vmyard Jr. Secretary

Rick Scott

II MS4, NPDES Permit ID Number FLR04E120 (Cycle 2) t Submittal

May 1, 2012 Sent via email

Bob Garcia City Mayor City of DeBary 16 Colomba Road DeBary, FL 32713

Subject: City of DeBary Phase II Municipal Separate Storm Sewer System (MS4) NPDES Permit ID Number FLR04E120 (Cycle 2) Year 2 Annual Report Submital

Dear Mr. Garcia

Thank you for your submittal of the Year 2 Annual Report of the Stormwater Management Program (SWMP) activities required under the *Generic Pernit for Discharge of Stormwater from Plane II Municipal Separate Storm Sever Systems*. The purpose of this letter is to inform you that the Department's review of your Annual Report indicates that the City of DeBary is not in compliance with the generic pernit. Failure to comply with a permit issued by the Department is a violation of Section 403.16(1)(b). Florida Statutes and may lead to penalties of up to \$10,000 per day for each day of violation.

<u>Required Improvements</u> - The following required improvements must be implemented in a timely manner to avoid penalties and to bring your permit into compliance with the requirements in the Generic Permit.

- For BMP 1a-01, ensure the City's stornwater NPDES webpage is able to track the number of visits to the website. If the City's unable to count the number of visits to the stornwater NPDES website, please remove this BMP and replace it with another public education BMP that is measurable and quantifiable. Failure to implement this measurable goal is unacceptable. It constitutes non-compliance with the approved NOI and may subject the permittee to penalties of up to \$10,000 per day for each day of violation.
- For BMP 1a-02, ensure the City's newsletter contains articles pertaining to stormwater management. In addition, the City must document and report the number of newsletters distributed in accordance with your approved NOI. Failure to implement this measurable goal is unacceptable. It constitutes non-compliance with the approved NOI and may subject the permittee to penalties of up to \$10.000 per day for each day of violation.
- For BMP 3c-01, Pursuant to Part ILC "Deadline for Development of Stormwater Management Program" of the generic permit, the City is required to develop and implement a plan to eliminate illicit discharges and illegal dumping. In addition, the City is to continue to implementation of this illicit discharge inspection program. The City reported "This program has not been implemented" in the Summary of Results column on the annual report. Failure to implement this measurable goal is unacceptable. It constitutes non-compliance with the approved NOI and may subject the permittee to penalties of up to \$10,000 per day for each day of violation

www.dep.siare.il.nv

01, ensure the City's webpage containing educational material related to the illicit tection and elimination program is able to track the number of visits to the website. unable to count the number of visits to the webpage related to public education + hazards associated with illicit discharges and illegal dumping, please remove this place it with another public education BMP that is measurable and quantifiable. Plement this measurable goal is unacceptable. It constitutes non-compliance with INOI and may subject the permittee to penalties of up to \$10,000 per day for each ion.

equired improvements, the Department requests that you provide the following eather Ritchie electronically within 90 days of receipt of this letter:

 ${\mathfrak N}$ - Modifications to the web site to allow tracking of the number of web visits or a ublic education BMP.

02 - A draft or final version of the City's upcoming or most recent newsletter g at least one article related to stormwater management.

II - A copy of written standard operating procedures that will be used to implement 3c-Illicit Discharge Inspection and Elimination including a copy of the checklists that sed to document proactive illicit discharge inspections.

 ${\mathfrak I}{\mathfrak l}$ - Modifications to the web site to allow tracking of the number of web visits or a vublic education BMP on the hazards associated with illicit discharges and illegal

Id like to take this opportunity to remind you that your SWMP is a living document ed as needed to continually improve management of stormwater. This is especially such as the City of DeBary, that discharge to an impaired water body with an ordingly, in preparation for your permit coverage reapplication for Cycle 3, we offer ents and required improvements for your revised SWMP that will be submitted ion. Of course, if you determine that changes to your SWMP are necessary before reapplication is due, you may submit a separate written request for changes at any

2 you check the corresponding permit year box at the top of page one of the AR

mine if any water quality monitoring is occurring in your area (by other , environmental organizations, universities, industries, etc.) and use the monitoring : to help assess the effectiveness of your SVMMP.

<u>ents</u> - The Department recommends that the permittee strongly consider the your SWMP as you continue to implement these permit requirements during the

13, please move the measurable goal to the BMP description, because it describes a is not quantifiable. Add a new measurable goal to 'Document and report the lucational brochures distributed'.

1, please:

 wrove use first sentence of the measurable goal to the BMP description since it describes a process and is not measurable. Reporting Categories City Deficiencies

ANY QUESTIONS?



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Pollution Prevention

Illicit Discharge Identification and Reporting







The Federal Clean Water Act was established in 1972 to protect our waterways.

This legislation was passed in response to growing public concern for serious and widespread water pollution.

As a result, the National Pollutant Discharge Elimination System (NPDES) was developed, and our nations waterways have shown an increase in quality.

Please participate with the City of DeBary in this work by finding ways that you can help.

How Can We Protect Our Local Waterways?

Do not pour household products such as cleansers, beauty products, medicine, auto fluids, paint and lawn care products down the drain.

 Dispose of excess household grease (meat fats, lard, cooking oil, shortening, butter, margarine, etc.) diapers, condoms and personal hygiene products in the garbage can.

Don't pour used motor oil down the drain. Take it to service stations or to AutoZone.



 X Cleaners
 X Beauty Products
 X Medicine
 X Auto Fluids
 X Paint
 X Lawn Care Products XGrease

XDiapers

XCondoms

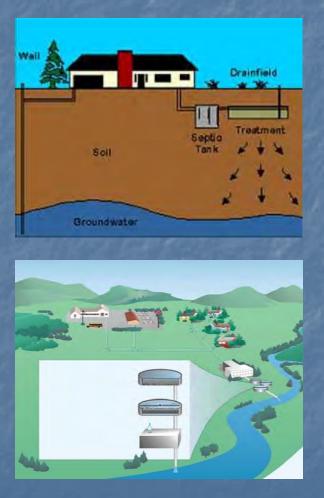
XFeminine

Products

XMotor Oil

XPhotographic

Chemicals



Where Does All the Dirty Water Go?

Whether your house is serviced by a septic tank or a sanitary sewer system, the water that is flushed down the toilet or drained into sinks is treated by a variety of processes to reduce or eliminate pollutants from organic materials, not hazardous chemicals.

These have the potential to eventually end up in local waterways (i.e., rivers and lakes).

Take Part in Preventing Water Pollution

Did you know that when someone pours, blows, or sweeps anything into the street, it will eventually end up in one of our City's lakes?

Many businesses and individuals discard wastewater, pollution, and debris onto the ground and into the storm drains unaware that these actions may cause lake pollution.





A storm drain is part of the stormwater system that collects rainwater from streets, parking lots and rooftops. In most cases, this polluted runoff drains directly into a lake through the underground storm sewer system.

Erosion and Sedimentation

Sediment is one of the greatest pollutants by volume entering our lakes and streams and is a product of uncontrolled erosion.

Why control sediment and erosion?

- Erosion and sedimentation result in loss of fertile topsoil, filling of lakes and streams.
- Increased flooding.
- Endangerment to plant and animal life, damage to streets and roads.
- Other pollutants such as pesticides, herbicides, and oil can become attached to eroded soils and enter lakes and streams along with the soil.



POLLUTION PREVENTION Erosion and Sedimentation

How Can You Help?



- Plant and maintain vegetation on bare and sloped areas.
- Route roof drainage to lawns, paved driveways, or collection barrels.
- Preserve existing vegetation.

These measures will help curb erosion and sedimentation and will maintain the aesthetics and cleanliness of our lakes and streams.

POLLUTION PREVENTION Leaves and Grass Clippings

Leaves and grass clippings that are able to reach a lake through the storm drain system will decrease the amount of oxygen in the water as they decompose.



Released nutrients can cause excessive algal growth which may result in a fish kill.

PLEASE do not add to the burden by raking or blowing leaves and grass into the street.

POLLUTION PREVENTION Leaves and Grass Clippings

How Can You Help?

- Start a compost pile for leaves and other yard waste.
- Invest in a mulching blade for your lawn mower.
- If you have a lawn services, please be sure they comply with these guidelines.



Data collected has shown that grass clippings and leaves contain high concentrations of nitrogen and phosphorous which are the most common cause of urban lake pollution.

POLLUTION PREVENTION Sanitary Sewer Overflows

When grease or oil from restaurants and households is discharged to the sanitary sewer system it mixes with other wastes and becomes solidified. This creates a blockage in sewer pipes, preventing the sewage from flowing and causing it to overflow into streets, buildings, and lakes.

How Can You Help?



- Do Not put greasy food items down the drain or garbage disposal.
- Wipe dishes, pots and pans with a paper towel to remove excess grease before washing.
- Clean grease spills with a rag or paper towel, and place grease in a container to solidify and throw away with the garbage.
- Maintain septic systems regularly.

Pesticides, Herbicides, & Fertilizers

Unwise or excessive use of chemicals can harm people, pets, beneficial organisms and the environment. Use non-toxic alternatives whenever possible and pull weeds by hand.

Avoid overuse of fertilizers, especially near the water's edge. Rain and lawn watering can wash excess fertilizers into ponds and waterbodies, causing algal blooms and weed growth.



Use pond water to irrigate your lawn. It not only saves drinking water supplies, but also recycles nutrients so that you can fertilize less frequently. You save on both your water and your fertilizer bills.

Use only aquatic herbicides in maintaining stormwater ponds. Landbased herbicides contain nutrients that are harmful to water bodies.

ILLICIT DISCHARGE REPORTING

We Need Your Eyes on the Streets!



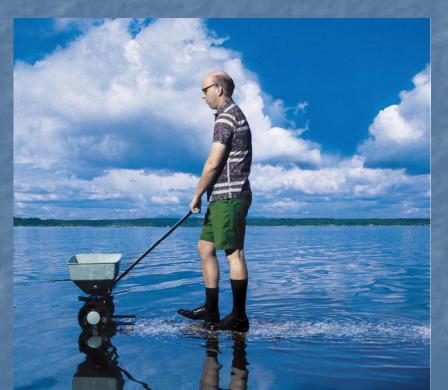


 Report any pollutant material that you see being discharged into a street, alley, or storm drain.

 If you see a violation occurring, call the City Safety Coordinator, Mr. Alan Williamson at (386) 668 2040, ext. 323, and provide the location, time, and any other observations you may have witnessed.

☑ Violations that are reported while they are in progress can often be corrected quickly and may result in little or no pollution entering a lake.

ANY QUESTIONS?



Presented By:

David W. Hamstra, P.E.

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